

1 UNITED STATES DISTRICT COURT

2 DISTRICT OF OREGON

3 PORTLAND DIVISION

4
5 CHEHALEM PHYSICAL THERAPY, INC.)
and SOUTH WHIDBEY PHYSICAL)
6 THERAPY AND SPORTS CLINIC,)

No. 09-cv-00320-HU

7 Plaintiffs,)

8 vs.)

9 COVENTRY HEALTH CARE, INC.,)

10 Defendant.)

**ORDER ON PLAINTIFF'S MOTION
FOR SUMMARY JUDGMENT AND
MOTION TO CERTIFY CLASS**

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12 HUBEL, Magistrate Judge:

13 This matter is before the court on motion of the plaintiffs
14 Chehalem Physical Therapy, Inc. ("Chehalem") and South Whidbey
15 Physical Therapy and Sports Clinic ("South Whidbey") for summary
16 judgment, Dkt. #148, and the plaintiffs' motion for class
17 certification, Dkt. #151.

18 Coventry Health Care, Inc. ("Coventry") enters into preferred
19 provider organization (PPO) agreements with health care providers
20 who agree to allow bills for their services to be discounted in
21 exchange for membership in the PPO network. Coventry then markets
22 the PPO network to third-party payors such as health insurers,
23 third-party administrators for self-insured employers, and workers'
24 compensation insurers. Coventry enters into contracts with these
25 payors that allow the payors to apply the applicable discount to
26 charges for medical care submitted by the PPO providers.

27 Typically, a provider submits a bill to a payor, such as a
28 workers' compensation insurance company. The payor then reviews

1 the provider's bill to determine the amount payable under the state
2 workers' compensation laws and regulations, arriving at an amount
3 referred to as the Workers' Compensation Allowable, or WCA. The
4 WCA may be based on a state fee schedule, a lesser of the state fee
5 schedule and the billed charge, or some other measure, such as
6 "usual and customary" fees or charges. The bill review function
7 also may be performed by a separate third party with whom the payor
8 has contracted to perform that function. In some cases, Coventry
9 contracts with payors to perform this bill review function.

10 After the WCA is determined, the bill information and the WCA
11 are submitted to Coventry, which uses its proprietary bill
12 calculation software, known as the "MCPS," to determine whether the
13 provider is a member of the PPO network and has agreed to a
14 discounted payment. If the provider is in the PPO network, MCPS
15 re-prices the bill in accordance with the payment methodology
16 contained in that provider's agreement. The bill then is returned
17 to the payor with the amount of the discount that can be taken
18 under the provider agreement. The payor makes the final deter-
19 mination of payment, including whether to apply the PPO discount as
20 determined by the MCPS, and sends the payment and an Explanation of
21 Benefits (EOB) or Explanation of Reimbursement (EOR) to the
22 provider. The EOB/EOR details the payment made and the reasons for
23 any discount.

24 This case involves PPO contracts entered into between the
25 plaintiffs and First Health Group Corp. ("First Health"), a
26 Coventry subsidiary. The plaintiffs contracted with First Health
27 to participate in the First Health Provider Network - a PPO network
28 maintained by First Health. Chehalem entered into a First Health

1 Network Participating Clinic Agreement ("Provider Agreement") in
 2 July 1998. It terminated its Provider Agreement prior to filing
 3 this lawsuit. South Whidbey entered into a similar Provider
 4 Agreement in January 2007, and its Provider Agreement remains in
 5 effect.

6 The reimbursement provision of the Provider Agreement entered
 7 into by each of the plaintiffs provides, in pertinent part:

8 **§4.2 Reimbursement Procedure**

9 The rules and procedures for reimbursement
 10 under this Agreement are as follows:

- 11 (a) Pursuant to each Payor's Payor Agreement
 12 with First Health, Payor shall be liable
 13 for the lesser of Provider's billed
 14 charges or the amount set forth in
 15 Appendix A of this Agreement, less
 16 amounts of any copayments, deductibles,
 17 and coordination of benefits, when
 18 Covered Medical Services are provided to
 19 a Participating Patient.
- 20 (b) In no case shall reimbursement exceed
 21 Provider's billed charges.

22 Dkt. #160-12, ECF p. 7; Dkt. #160-17, ECF pp. 7-8.

23 Appendix A is different for each of the plaintiffs' Provider
 24 Agreements. Chehalem's Appendix A provides, in pertinent part:

- 25 D. Reimbursement from Workers' Compensation
 26 Payors for services rendered to occupa-
 27 tionally ill/injured employees shall be
 28 as follows:

(1) If any state law or regulation estab-
 lishes rules or guidelines for the
 payment of health care services, reim-
 bursement shall not exceed 80% of the
 maximum amount payable under such rules
 or guidelines. . . . This rate of
 reimbursement shall apply whether such
 rules or guidelines are in existence at
 the time of execution of this agreement
 or established at a later time.

(2) In the absence of any state law or regulation set forth in Section D, paragraph (1), . . . in no event shall reimbursement exceed the usual and customary charge for the services as determined by First Health or Payor.

E. In no case shall reimbursement exceed Provider's usual and customary charge for the services rendered.

Dkt. #160-17, ECF p. 15.

South Whidbey's Appendix A provides, in pertinent part:

A. Services shall be reimbursed at **90% of the amounts specified in 2005 Medicare Fee Schedules** as adjusted and supplemented by First Health, except for those services defined under Sections B or C below. [Sections B and C specify particular rates for the provision of Anesthesia services and Durable Medical Equipment. Section D further specifies how these services are billed.]

E. Reimbursement from Workers' Compensation Payors for services rendered to occupationally ill/injured employees shall be the lesser of the amounts specified in Sections A, B, C and D above or **80%** of the amount specified as the maximum amount payable under any related state or federal law or regulation pertaining to payment for such services or the usual and customary fee for the services as established by First Health or Payor. This rate of reimbursement shall apply whether such rules or guidelines are in existence at the time of execution of this agreement or established at a later time.

* * *

G. In no case shall reimbursement exceed Provider's usual and customary charge for the services rendered.

Dkt. #160-12, ECF p. 17 (emphasis in original).

At issue in this case is Coventry's calculation of the discounts the plaintiffs agreed to for the provision of services to

1 injured workers who are eligible for workers' compensation
2 benefits. The plaintiffs claim that whenever a provider submits a
3 bill for workers' compensation medical services that is less than
4 the amount specified by the applicable state workers' compensation
5 fee schedule, Coventry's MCPS system impermissibly recommends
6 taking the applicable PPO discount off of the actual billed charge.
7 The plaintiffs claim this practice is a breach of their Provider
8 Agreements.

9 Before the parties consented to entry of final judgment by a
10 Magistrate Judge, Coventry filed a motion for summary judgment. I
11 filed Findings and Recommendation, recommending Coventry's motion
12 for summary judgment be denied. Dkt. #53. The Honorable Anna J.
13 Brown adopted my Findings and Recommendation, and denied Coventry's
14 motion. Dkt. #58. The parties subsequently consented to jurisdic-
15 tion and entry of final judgment by a Magistrate Judge pursuant to
16 28 U.S.C. § 636(c). Dkt. #70.

17 The case now is before the court on the plaintiffs' motion for
18 summary judgment, and their motion to certify an Injunctive Class.
19 Dkt. ##148 & 151. I will address each of the motions separately.

20
21 ***MOTION FOR SUMMARY JUDGMENT***

22 With the addition of South Whidbey to the case, and the
23 availability of deposition excerpts submitted by the parties in
24 which their witnesses describe how the plaintiffs, themselves, have
25 been interpreting the Provider Agreements in the course of their
26 businesses, I begin analysis of the current motions by taking a
27 fresh look at the applicable contract provisions. In looking at
28 the contract provisions anew, I have reached the conclusion that

1 certain of my findings in connection with Coventry's previous
2 motion for summary judgment were in error. While the result would
3 not be affected - i.e., denial of Coventry's motion for summary
4 judgment still was appropriate - I find good cause exists to modify
5 my previous findings.

6 In general, "[a]s long as a district court has jurisdiction
7 over [a] case, then it possesses the inherent procedural power to
8 reconsider, rescind, or modify an interlocutory order for cause
9 seen by it to be sufficient." *City of Los Angeles, Harbor Div. v.*
10 *Santa Monica Baykeeper*, 254 F.3d 882, 885 (9th Cir. 2001) (internal
11 quotation marks, emphasis, citations omitted); see *In re Saffady*,
12 524 F.3d 799, 803 (6th Cir. 2008) (district court has "inherent
13 power to reconsider interlocutory orders and reopen any part of a
14 case before entry of a final judgment"; internal quotation marks,
15 citations omitted). This power "is derived from the common law,
16 not from the Federal Rules of Civil Procedure." *Santa Monica*
17 *Baykeeper*, 254 F.3d at 886 (citations omitted). As observed by the
18 Third Circuit Court of Appeals, "'the power to grant relief from
19 erroneous interlocutory orders, exercised in justice and good
20 conscience, has long been recognized as within the plenary power of
21 courts until entry of final judgment and is not inconsistent with
22 any of the Rules.'" *Id.*, 254 F.3d at 885 (quoting *United States v.*
23 *Jerry*, 487 F.2d 600, 604 (3d Cir. 1973)).

24 The court's power to reconsider its own interlocutory orders
25 is not impinged upon by the "law of the case doctrine," which,
26 though generally adhered to, is discretionary rather than manda-
27 tory. *Id.*, 254 F.3d at 888 (citing, *inter alia*, *United States v.*
28 *Houser*, 804 F.2d 565, 567 (9th Cir. 1986) ("All rulings of a trial

1 court are 'subject to revision at any time before the entry of
2 judgment.'"). See *Gonzalez v. Arizona*, 624 F.3d 1162, 1185-87
3 (9th Cir. 2010) ("'[l]aw of the case should not be applied woodenly
4 in a way inconsistent with substantial justice'" (quoting *United*
5 *States v. Miller*, 822 F.2d 828, 832 (9th Cir. 1987); additional
6 citations omitted).

7 For the reasons discussed below, I now find substantial
8 justice would be served by modifying my earlier findings in
9 connection with Coventry's motion for summary judgment.

10 In my Findings and Recommendation on Coventry's motion for
11 summary judgment, I examined the terms of the PPO Agreement between
12 Chehalem and Coventry. Certain of my findings are set forth here
13 in full because the plaintiffs rely heavily on those findings in
14 their present motion for summary judgment.

15 As a preliminary matter, I discussed the Oregon guidelines for
16 payment of medical services provided to injured workers:

17 Oregon's Department of Consumer and
18 Business Services, Workers' Compensation Divi-
19 sion (the Department) promulgated Medical Fee
20 and Payment Rules (Payment Rules) for estab-
21 lishing "uniform guidelines for administering
22 the payment for medical services to injured
23 workers within the workers' compensation
24 system." OAR 436-009-002. Included in the
25 Payment Rules is a fee schedule.

26 The Payment Rules provide, "Insurers must
27 pay for medical services at the provider's
28 usual fee or according to the fee schedule,
whichever is less, unless otherwise provided
by contract or fee discount agreement per-
mitted by these rules." OAR 436-009-0040(1).
Effective January 1, 2009, amended Payment
Rules prohibit all fee discounts for medical
services that are part of contracts between
providers and PPOs:

[A]n insurer may only apply the following
discounts to a medical service provider's

or clinic's fee: (a) A fee agreed to under a fee discount agreement that conforms to this rule and has been reported to the director; or (b) a fee agreed to by the medical service provider or clinic under an MCO [managed care organization] contract to cover services provided to a worker enrolled in the MCO.

OAR 436-009-0018(1) (a) and (b)

Dkt. #53, pp. 3-4. Thus, effective January 1, 2009, the reimbursement procedure set forth in the plaintiffs' Provider Agreement no longer applies in Oregon for reimbursement of workers' compensation services.

I then discussed Coventry's Provider Agreement in the context of Coventry's motion for summary judgment:

Coventry moves for summary judgment in its favor on Chehalem's individual claim for breach of contract, asserting that even assuming the truth of Chehalem's allegation that Coventry improperly paid 80% of its billed charges when the billed charges were less than the fee schedule, rather than 80% of the fee schedule, the discount was permitted under the plain meaning of the Provider Agreement's terms.

The contract . . . provides as follows:

§4.2 Reimbursement procedure

(a) Pursuant to each Payor's Payor Agreement with First Health, Payor shall be liable for **the lesser of Provider's billed charges or the amount set forth in Appendix A of this Agreement**, less amounts of any copayments, deductibles, and coordination of benefits, when Covered Medical Services are provided to a Participating Patient.

(b) In no case shall reimbursement exceed Provider's billed charges.

[Citation omitted.] Appendix A provides, in pertinent part:

1 D. Reimbursement from Workers' Compensation
 2 Payors for services rendered to occupa-
 3 tionally ill/injured employees shall be
 4 as follows:

5 (1) If any state law or regulation
 6 establishes rules or guidelines for the
 7 payment of health care services, reim-
 8 bursement shall not exceed 80% of the
 9 maximum amount payable under such guide-
 10 lines. . . .

11 E. In no case shall reimbursement exceed
 12 Provider's usual and customary charge for
 13 the services rendered.

14 * * *

15 Coventry argues that the Payment Rules
 16 provide that the "maximum amount payable" for
 17 any single service is the lesser of the
 18 provider's billed charge for that service or
 19 the amount specified in the state's fee sche-
 20 dule. Where the billed charge is less than
 21 the fee schedule amount, then that billed
 22 charge is the "maximum amount payable" under
 23 the Payment Rules. Accordingly, says Coven-
 24 try, under the terms of the Provider Agree-
 25 ment, the payment amount under the Agreement
 26 "shall not exceed 80% of that 'maximum amount
 27 payable.'"

28 Chehalem responds that Coventry's motion
 for summary judgment should be denied either
 because Coventry's interpretation of the
 Provider Agreement is unreasonable, or because
 the Provider Agreement is ambiguous. I do not
 find the Provider Agreement ambiguous, but I
 agree with Chehalem that Coventry's interpre-
 tation of the Provider Agreement is unrea-
 sonable. First, the "maximum amount payable"
 clause in the Provider Agreement only refers
 to the fee schedule, not the provider's billed
 charge ("reimbursement shall not exceed 80% of
 the **maximum amount payable under such
 guidelines.**") Second, Coventry is mistaken
 when it asserts that where the billed charge
 is less than the fee schedule amount, that
 billed charge is the "maximum amount payable."
 The Provider Agreement specifically provides
 that the amount payable is the **lesser** of
either the provider's billed charge or 80% of
 the state's fee schedule amount, as provided
 in Appendix A. Nothing in the Provider
 Agreement or the Oregon administrative rules

1 permits Coventry to discount the provider's
2 billed charge. [Footnote omitted.]

3 Neither the plain language of the
4 Provider Agreement, nor anything in the
5 Payment Rules says that payment shall not
6 exceed the lesser of 80% of the provider's
7 billed charges or 80% of the state's fee
8 schedule amount.

9 The Provider Agreement states that "[i]n
10 no case shall reimbursement exceed Provider's
11 billed charges." As Chehalem points out,
12 Coventry's interpretation of the Provider
13 Agreement would make this provision sur-
14 plusage, because the Provider Agreement would
15 never even allow full reimbursement of the
16 billed charges--they would always be dis-
17 counted, as would the state's fee schedule
18 amount.

19 Coventry's interpretation is also
20 contrary to the express language of the
21 Provider Agreement which states that the
22 amount reimbursed is to be the lesser of the
23 Provider's billed charges **or** the amount set
24 forth in Appendix A. The amount set forth in
25 Appendix A--80% of the state's fee schedule
26 amount--is, by use of the word "or" clearly an
27 alternative to "the Provider's billed
28 charges." "The Provider's billed charges"
cannot reasonably be interpreted to mean "80%
of the Provider's billed charges."

And finally, Coventry's proposed inter-
pretation of the Provider Agreement is con-
trary to its own Concise Statement of Fact:

9. Under the terms of the Provider Agree-
ment, the payment for a particular
medical service shall be the lesser of
the provider's billed charge amount for
that service, or 80% of the "maximum
amount payable" under a particular
state's rules and guidelines.

10. To ascertain the correct reimbursement
rate under the terms of the Provider
Agreement, it is necessary to compare the
billed charge amount with 80% of the
"maximum amount payable" under the State
of Oregon's payment rules and guidelines.
The payment under the Provider Agreement
is the lesser of those two amounts.

1 Dkt. #53, pp. 4-7 (emphasis in original).

2 The plaintiffs rely heavily, in their current motion for
3 summary judgment, on my findings that (1) the Provider Agreement is
4 not ambiguous, and (2) "Coventry's interpretation of the Provider
5 Agreement is unreasonable." I now rescind both of those findings.
6 My decision to do so is based on a plain reading of the
7 reimbursement provisions in Appendix A to each of the plaintiffs'
8 Provider Agreements, which, I have determined, are subject to
9 multiple interpretations. Both of the plaintiffs' Provider
10 Agreements specify the same Reimbursement Procedure in section 4.2;
11 i.e., payment will be made based on "the lesser of Provider's
12 billed charges or the amount set forth in Appendix A." The "amount
13 set forth in Appendix A" is where the ambiguity arises.

14 I begin by examining Appendix A to Chehalem's Provider
15 Agreement. Chehalem's Appendix A provides two reimbursement
16 schemes - one when there are applicable state rules or guidelines,
17 and one in the absence of such state rules or guidelines. Where
18 there are state rules or guidelines, then the reimbursement amount
19 is 80% of the maximum amount payable under those rules or
20 guidelines. Oregon's "uniform guidelines" that were in effect
21 prior to January 1, 2009, specified that insurers had to pay for
22 medical services at the lesser of (a) the provider's "usual fee,"
23 or (b) the amount set forth on the fee schedule included in the
24 state's Payment Rules. See OAR 436-009-0040(1). Thus, under
25 Chehalem's Appendix A as it applied in Oregon prior to January 1,
26 2009, the "maximum amount payable," to which the 80% discount
27 applied was defined as "the lesser of" the provider's "usual fee,"
28 or the fee schedule amount. (Notably, the provider's "usual fee"

1 may be more or less than, or equal to, the amount billed.) So
2 Chehalem's Appendix A says reimbursement will be 80% of the of the
3 lesser of two numbers.

4 Neither of the parties has offered an interpretation of these
5 provisions that makes sense. Under the current scheme that
6 specifies how First Health gets its information from the bill
7 reviewers, there is no way First Health ever could know which is
8 greater, the fee schedule amount or the Provider's "usual" fee. As
9 a result, there is no way First Health could determine the "lesser
10 of" the Provider's billed charge or the amount specified in
11 Appendix A. It is hard to imagine how this language could be more
12 ambiguous.

13 South Whidbey's Provider Agreement, like Chehalem's, provides
14 that reimbursement will be the lesser of the Provider's billed
15 charges or the amount set forth in Appendix A. However, South
16 Whidbey's Appendix A is even more of a labyrinth than Chehalem's.
17 Under paragraph E of South Whidbey's Appendix A, workers'
18 compensation services are to be reimbursed at the lesser of (1)
19 "90% of the amounts specified in [the] 2005 Medicare Fee
20 Schedules," or (2) "80% of the amount specified as the maximum
21 amount payable under any related state or federal law or regulation
22 pertaining to payment for such services or the usual and customary
23 fee for the services as established by First Health or Payor."
24 This second clause is beyond comprehension. First, there is the
25 same problem discussed above with regard to Chehalem's Appendix A;
26 i.e., the problem of determining what constitutes "the maximum
27 amount payable" under the applicable state or federal law or
28 regulation. Second, South Whidbey's Appendix A throws a new wrench

1 into the works; i.e., determining what constitutes "the usual and
2 customary fee for the services as established by First Health or
3 Payor."

4 Under the scheme in South Whidbey's Appendix A, in order to
5 determine the proper rate of reimbursement, one would have to make
6 a number of determinations:

7 1. What is the billed charge?

8 2. What is the amount specified in the 2005 Medicare Fee
9 Schedules for the particular service in question, multiplied by
10 90%?

11 3. What is the "maximum amount payable" under the applicable
12 state or federal law or regulation pertaining to payment for such
13 services, multiplied by 80%? To determine this amount requires an
14 examination of Washington's payment scheme for workers' compensa-
15 tion services, and specifically, with regard to South Whidbey, the
16 regulations for payment of physical therapy services. Among other
17 things, those regulations establish a fee schedule for "all
18 services for accepted industrial insurance claims." WAC § 296-20-
19 010(1) (Dkt. #160-14, ECF p. 3). Providers are directed to "bill
20 their usual and customary fee for services. If a usual and
21 customary fee for any particular service is lower to the general
22 public than listed in the fee schedules, the practitioner shall
23 bill the [D]epartment [of Labor and Industries] or self-insurer at
24 the lower rate. The department or self-insurer will pay the lesser
25 of the billed charge or the fee schedules' maximum allowable." *Id.*
26 Therefore, the maximum amount payable under the Washington
27 regulations will be the provider's actual charge or the amount
28 listed on the fee schedule, whichever is less.

1 However, where physical therapy services are concerned, the
2 Washington regulations impose an additional limitation when more
3 than one physical therapy treatment is performed in a single day:

4 The department or self-insurer will pay
5 for a maximum of one physical therapy visit
6 per day. When multiple treatments (different
7 billing codes) are performed on one day, the
8 department or self-insurer will pay either the
9 sum of the individual fee maximums, the pro-
10 vider's usual and customary charge, or \$118.07
11 whichever is less. . . .

12 WAC § 296-23-220 Physical therapy rules (Dkt. #160-13, ECF p. 2).
13 Thus, when more than one treatment is performed, the maximum amount
14 payable under the state regulations will be the lesser of (1) the
15 sum of the maximum fee schedule amounts for all of the treatments
16 performed; (2) the provider's usual and customary charge (pre-
17 sumably, the amount billed), again for all treatments; or (3)
18 \$118.07 (or the daily cap amount for the time period in question;
19 see former versions of WAC 296-23-220).

20 4. What is "the usual and customary fee for the services as
21 established by First Health or Payor," multiplied by 80%? The
22 "usual and customary fee for the services as established by First
23 Health or Payor" could differ from South Whidbey's usual and
24 customary fee; the "usual and customary fee" determined by First
25 Health could differ from that established by the Payor; or other
26 differences could exist; all depending on the type(s) of treat-
27 ment(s) performed, and the particular Payor to whom the bill is
28 addressed. There is nothing in the Record on this issue in
29 connection with the current motions.

30 5. Which is the lowest amount of the answers to questions 2,
31 3, and 4?

1 6. Which is the lower amount - the answer to question 1 or
2 the answer to question 5?

3 7. Which is the lower amount - the answer to question 6 or
4 the Provider's actual bill?

5 8. Further, just how is the WCA determined under this
6 scheme? According to the plaintiffs, when a provider sends a bill
7 to a payor, the payor's bill reviewer (whether the payor itself, or
8 a third-party vendor) computes the WCA by referring to the
9 applicable state fee schedule, rules, and regulations. See Dkt.
10 #154-10, ECF p. 6 (Depo. of Karren Lopez, p. 43). Then the WCA and
11 the provider's bill are transmitted to the MCPS system. However,
12 under the scheme set out in South Whidbey's Appendix A, it is not
13 clear how the "usual and customary fee for the services as
14 established by First Health or Payor" comes into play. Is the
15 answer to question 6, above, considered to be the WCA? Coventry's
16 employee Anne DeLeers testified that the MCPS system "only use[s]
17 the [WCA]," which is not the same thing as the "maximum amount
18 payable" under the applicable state guidelines and regulations.
19 See Dkt. #154-8, ECF pp. 16 & 20 (DeLeers Depo., March 22, 2010,
20 pp. 59 & 65). It would appear that, in some cases, application of
21 the scheme specified in South Whidbey's Appendix A would result in
22 the provider's billed amount being equal to the amount determined
23 to be the WCA. In such a case, under South Whidbey's contract, it
24 appears the amount payable may be the lesser of "90% of the amounts
25 specified in [the] 2005 Medicare Fee Schedules," or 80% of the
26 provider's billed amount. However, this result is not clear.

27 If the above discussion is "clear as mud," it only underscores
28 my conclusion that the Provider Agreement is ambiguous. As a

1 result, I cannot find, as a matter of law, that Coventry's inter-
2 pretation of the Provider Agreement was unreasonable. Indeed,
3 Coventry's interpretation would appear to be just as reasonable as
4 the plaintiffs'.

5 Under Illinois law, which the parties agree governs this
6 dispute, the terms of the Provider Agreement should be construed,
7 insofar as possible, to "give effect to the intention of the
8 parties at the time they entered into the contract." *Village of*
9 *Palatine v. Palatine Assocs., LLC*, ___ N.E. 2d ___, 2012 WL 933420,
10 at *10 (Ill. App. Ct. Mar. 16, 2012) (citations omitted). When, as
11 here, the parties disagree as to the meaning of a particular
12 provision of a contract, "the threshold issue is whether the
13 contract is ambiguous." *Id.* (internal quotation marks, citations
14 omitted). However, simply because the parties disagree as to the
15 meaning of a contract provision does not make the provision
16 ambiguous. "Contractual language is ambiguous when it is suscep-
17 tible to more than one meaning or is obscure in meaning through
18 indefiniteness of expression." *Id.* "The question whether the
19 language of a contract is ambiguous . . . is a question of law."
20 *Regency Commercial Assocs., LLC v. Lopax, Inc.*, 869 N.E.2d 310, 316
21 (Ill. App. Ct. 2007) (citing *River's Edge Homeowners' Ass'n v. City*
22 *of Naperville*, 819 N.E.2d 806, 809-10 (2004)).

23 I find the language of both plaintiffs' Provider Agreements on
24 the record of this motion to be susceptible to more than one
25 reasonable interpretation and, therefore, to be ambiguous. Having
26 so found, the next question concerns the proper remedy under
27 Illinois law. Coventry argues the meaning of the Provider
28 Agreement should be determined by the jury. Coventry also asserts

1 a finding that the contract is ambiguous is tantamount to a finding
2 that a genuine issue of material fact exists, making summary
3 judgment "*per se* inappropriate." Dkt. #169, pp. 2-3 (citing *City*
4 *of Chicago v. Dickey*, 497 N.E.2d 490, 736-39 (Ill. App. Ct. 1986)).

5
6 The plaintiffs argue that if the court finds an ambiguity, the
7 court "examines extrinsic evidence and construes the ambiguity
8 against the drafter." Dkt. #170, p. 2. They argue if construing
9 the language against the drafter results in only one meaning, then
10 "'the court need not resort to inquiry by the trier of fact, but
11 must determine the meaning of the contract as a question of law.'"
12 Dkt. #170, p. 3 (quoting *Nerone v. Boehler*, 340 N.E.2d 534, 537
13 (Ill. App. Ct. 1976)).

14 My review of Illinois law leads to the following principles.
15 If a contract is found to be ambiguous, summary judgment is
16 inappropriate. See *Gassner v. Raynor Mfg. Co.*, 948 N.E.2d 315,
17 1012 (Ill. App. Ct. 2011). Under Illinois law, the trier of fact -
18 in this case, the jury - examines the extrinsic evidence to
19 determine the parties' intent. *Nerone v. Boehler*, 340 N.E.2d 534,
20 537 (Ill. App. Ct. 1976). "If the language of an agreement is
21 facially unambiguous, then the trial court interprets the contract
22 as a matter of law without the use of extrinsic evidence. However,
23 if the language of the contract is susceptible to more than one
24 meaning, than an ambiguity is present, and parol evidence may be
25 admitted **to aid the trier of fact** in resolving the ambiguity."
26 *Lease Mgmt. Equip. Corp. v. DFO Partnership*, 910 N.E.2d 709, 715
27 (Ill. App. Ct. 2009) (citations omitted) (emphasis added).

1 The plaintiffs argue the trier of fact need not examine
2 extrinsic evidence at all in this case because the four corners of
3 the contract are clear, ending the inquiry. As illustrated by the
4 discussion above, however, the "plain language" of the Provider
5 Agreement is anything but "plain," and is difficult, at best, to
6 understand. Having found the contract language to be ambiguous,
7 determining the parties' intent is for the jury, not the court.
8 See *id.*; *Dean Mgmt, Inc. v. TBS Const., Inc.*, 790 N.E.2d 934, 940
9 (Ill. App. Ct. 2003) (same). The jury's task will be to construe
10 the contract "in accordance with the ordinary expectations of
11 reasonable people." *Carey v. Richards Bldg. Supply Co.*, 856 N.E.2d
12 24, 28 (Ill. App. Ct. 2006) (citations omitted). See *id.* ("Because
13 contracts are interpreted objectively, the question of what a
14 reasonable person would take the agreement to mean is relevant.").

15 Accordingly, the plaintiffs' motion for summary judgment is
16 **denied**. This ruling renders moot Coventry's argument that the
17 Declaration of Diana Godwin (Dkt. #153) is improper and should not
18 be considered by the court.

19
20 **MOTION TO CERTIFY AN INJUNCTIVE CLASS**

21 Chehalem originally brought this action as a single plaintiff,
22 seeking to certify both a Damages Class and an Injunctive Class.
23 However, due to changes in Oregon's administrative rules, as well
24 as termination of the PPO agreement between Chehalem and Coventry,
25 Chehalem's class allegations pertaining to the Injunctive Class
26 were dismissed. Chehalem then filed a motion to certify a Damages
27 Class, which I denied. I analyzed the issues in detail and found
28 that although Chehalem had met its burden under Federal Rule of

1 Civil Procedure 23(a) to show numerosity of the class members and
2 adequacy of Chehalem as class representative, it had failed to meet
3 its burden to show commonality of claims and predominance of common
4 issues of fact or law. I further found it was not feasible to
5 ascertain the identities of the proposed class members. Dkt. #127.

6 Chehalem moved to amend its Complaint to add South Whidbey as
7 a plaintiff, for purposes of bringing both an individual damages
8 claim on its own behalf, and also to act as the representative
9 plaintiff in a class action for injunctive relief. I granted the
10 motion to add South Whidbey to the case, but noted that whether the
11 plaintiffs would be able to show the viability of an Injunctive
12 Class under Federal Rule of Civil Procedure 23(b)(2) was an issue
13 that had to await the plaintiffs motion to certify that class.
14 *Id.*, p. 10. The plaintiffs' current motion for class certifica-
15 tion, Dkt. #51, seeks certification of a class consisting of:

16 all health care providers who have a First
17 Health PPO Provider Agreement that provides
18 for the payment of the lesser of the billed
19 charge or a discount based on a percentage of
20 the maximum payable amount under the appli-
21 cable state's workers' compensation fee
22 schedule and after applying any applicable
23 state rules or guidelines. Excluded from the
24 class are health care providers in the state
25 of Louisiana.

26 Dkt. #15, p.; 2.

27 "The decision to grant or deny class certification is within
28 the trial court's discretion." *Bateman v. American Multi-Cinema,*
29 *Inc.*, 623 F.3d 708, 712 (9th Cir. 2010) (citing *Yamamoto v. Omiya,*
30 *564 F.2d 1319, 1325 (9th Cir. 1977)*). To obtain certification of
the Injunctive Class requested by the plaintiffs, it is the
plaintiffs' burden to meet all four of the requirements under

1 Federal Rule of Civil Procedure 23(a), and to "establish an
2 appropriate ground for maintaining class actions under Rule 23(b)."
3 *Stearns v. Ticketmaster Corp.*, 655 F.3d 1013, 1019 (9th Cir. 2011).
4 Here, where the plaintiffs seek to certify an Injunctive Class, the
5 applicable provision of Rule 23(b) is subsection (2): "the party
6 opposing the class has acted or refused to act on grounds that
7 apply generally to the class, so that final injunctive relief or
8 corresponding declaratory relief is appropriate respecting the
9 class as a whole[.]" Fed. R. Civ. P. 23(b)(2).

10 The court must conduct a "rigorous analysis" to determine
11 whether the plaintiffs have met the prerequisites of Rule 23 before
12 certifying a class. *Wal-Mart Stores, Inc. v. Dukes*, ___ U.S. ___,
13 131 S. Ct. 2541, 2551, 180 L. Ed. 2d 374 (2011); *Mazza v. American*
14 *Honda Motor Co.*, 666 F.3d 581, 588 (9th Cir. 2012) (citing *Zinser*
15 *v. Accufix Research Inst., Inc.*, 253 F.3d 1180, 1186, amended 273
16 F.3d 1266 (9th Cir. 2001)). Here, the court finds the required
17 "rigorous analysis" cannot be made until after the jury has
18 interpreted the contract.

19 Accordingly, the court **reserves** ruling on the plaintiffs'
20 motion for class certification until after trial on the contractual
21 interpretation issue.

22 23 **CONCLUSION**

24 For the reasons discussed above, the plaintiffs' motion for
25 summary judgment, Dkt. #148, is **denied**, and the court **reserves**

1 **ruling** on the plaintiffs' motion for class certification,
2 Dkt. #151.

3 IT IS SO ORDERED.

4 Dated this 18th day of June, 2012.

5 /s/ Dennis J. Hubel

6
7

Dennis James Hubel
Unites States Magistrate Judge